

**THE TOWNSHIP OF TARBUTT  
COUNCIL MEETING OF MAY 18, 2022  
CONSENT AGENDA**

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1. Letter from the Association of Municipalities of Ontario (AMO)  
Re: Firefighter Certification

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2. Letter from the Multi-Municipal Wind Turbine Working Group  
Re: Request to implement setbacks for wind turbines due to noise and public safety

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3. Letter dated May 2 from Ontario Solicitor General Sylvia Jones  
Re: Provincial Animal Welfare Services Act (PAWS) Update to keep animals safe

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4. Letter dated May 2, 2022 from Ontario Solicitor General Sylvia Jones  
Re: Central Algoma Community Safety and Well Being Plan accepted

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5. Resolution from The City of Thorold  
Re: Enacting sanctions on Russian products to protest the war in Ukraine

Recommendation: Be it resolved that correspondence items 1 through 5 on the consent agenda dated May 18, 2022 be received; and  
That Council supports the resolution from the Multi Municipal Wind Turbine Working Group regarding setbacks; and from the City of Thorold regarding sanctions on Russian Products.

Sent via e-mail: [sylvia.jones@ontario.ca](mailto:sylvia.jones@ontario.ca)

February 25, 2022

The Honourable Sylvia Jones  
Solicitor General of Ontario  
George Drew Building, 18<sup>th</sup> Floor  
25 Grosvenor Street  
Toronto, Ontario M7A 1Y6

## **RE: Firefighter Certification**

Dear Solicitor General Jones,

I write to you concerning the draft regulations regarding firefighter certification in response to the posting made on January 28, 2022.

To start, the brevity of the consultation process means that the AMO Board of Directors (and we suspect, the vast majority of municipal councils), have not had a chance to consider or review the proposed regulations in question. The Fire Marshal of Ontario office's distribution of a written presentation to municipal officials, with only three business days to the close of the consultation period, did not facilitate thoughtful municipal review. We would also observe the two technical briefings for municipal officials seemed to be hastily convened. The consultation notice asked for invitations not to be shared. We are concerned that a lack of sharing, and not knowing who was invited, likely contributed to the low municipal participation rates of these sessions.

It is our view that this consultation process is not an example of the type of broad-based municipal engagement necessary for regulations of this scale and scope. As municipal governments are the employers and funders of fire services, we had expected a more comprehensive and transparent consultation with our members.

We believe a more thorough engagement with the municipal sector is necessary for the Ministry to fully appreciate the effects such regulations will have on municipal governments and their fire services. We, therefore, would ask for a two-month extension to afford an appropriate amount of time for the Ministry officials to brief municipal leaders and for councils to be able to thoughtfully reply back on the draft regulations to your Ministry. We understand that the smallest municipalities will be affected the most by these proposed regulations. Ministry outreach must be targeted especially to these communities.

Despite these consultation shortcomings, and without the benefit of broad-based member input, we can offer some preliminary commentary for your consideration. In principle, certification is a step in the right direction. Municipal governments are supportive of efforts to modernize and enhance the professionalism of the fire services that serve Ontario communities. That said, we would ask that the above statement should not be construed or represented as an AMO endorsement of the draft regulations.

AMO understands that the Ontario Seal would provide flexibility based on basic National Fire Protection Association (NFPA) professional qualification standards without requiring NFPA certification. To that end, the Ontario Seal proposed in the current draft is an improved certification approach compared to earlier regulations revoked in 2019.

Legacy provisions are very important to ensure that municipalities are not burdened with unnecessary costs for retraining firefighters who have been adequately trained to the level of service set by Council. We are pleased to see they are included. But such provisions must also include measures which attract and retain volunteer firefighters to serve within their communities. Additional training measures and certification must not serve as an added impediment for those who wish to volunteer as firefighters. Full-time fire fighters simply are not an option for most small, rural, and northern municipalities. The Ministry must propose measures which assist and support volunteer recruitment and composite fire services.

To date, AMO members and fire chiefs have advised that the Ontario certification process will create additional training and new cost pressures on fire services. To that end, it is our request that the Ministry provide some form of financial support during the 4 – 6-year implementation period. The level of support necessary should be based on evidence from fire chiefs and should include the submission of detailed training needs and expected impacts. We urge that fire chiefs be provided with a sufficient period of time to submit detailed fiscal and training impacts to the Ministry and their municipal councils. These training proposals can be used by the Ministry to design a means of providing financial support for small, rural, northern, volunteer, and composite fire services (or any service disproportionately burdened by certification) over the 4 – 6-year implementation period.

We should also point out that there is a distinction between providing local fire services with the support necessary to complete training and the Ministry's support of the Fire Marshal's office to carry out and complete certifications across Ontario. Both need adequate resources to successfully complete certification.

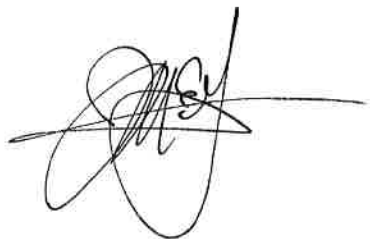
Similarly, the regulatory in-force date (currently July 1, 2022), must be moved well into 2023 or 2024 to fully prevent any in-year municipal budget hits and allow for good municipal financial planning. Of course, the level of multi-year provincial financial support offered to support certification will have a bearing on the in-force date and the adequacy of the lead up period.

As well, the certification process needs to be better aligned with the existing Community Risk Assessments that fire services have been asked to complete by 2025. It seems that the cart is being put in front of the horse. We would ask that these two initiatives be better aligned.

We would also note that the provision of fire services to the unincorporated areas of the province be addressed in an equitable manner to what is expected by municipal governments. Provincial reliance on municipalities to deliver this service, without paying for it, is not right or fair for municipal property taxpayers. This must also be addressed.

I trust these comments will assist the Ministry with its next steps.

Sincerely,



Jamie McGarvey  
AMO President and Mayor of Parry Sound

cc: The Honourable Steve Clark, Minister of Municipal Affairs and Housing  
Debbie Conrad, Assistant Deputy Minister, Strategic Policy, Research and  
Innovation Division, Ministry of the Solicitor General  
Jon Pegg, Fire Marshal of Ontario, Ministry of the Solicitor General  
Rob Grimwood, President of the Ontario Association of Fire Chiefs (O AFC), and  
Deputy Chief, Mississauga Fire and Emergency Services

**MULTI-MUNICIPAL WIND TURBINE WORKING GROUP**

TOM ALLWOOD, COUNCILLOR, GREY HIGHLANDS, CHAIR

STEVE ADAMS, COUNCILLOR, BROCKTON, VICE-CHAIR

1925 BRUCE ROAD 10, BOX 70, CHESLEY, ON NOG 1L0

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[deputyclerk@arran-elderslie.ca](mailto:deputyclerk@arran-elderslie.ca)

April 22, 2022

Dear Mayor and Members of Council,

The mandate of the Multi Municipal Working Group (MMWTWG) is to share, discuss and advocate best practices and other means to address mutual concerns regarding proposals to locate and install industrial/commercial wind generation facilities to all the relevant Government Ministries and Agencies.

At the April 14, 2022 meeting of the Multi-Municipal Wind Turbine Working Group passed the following resolution:

**Agenda Number: 7.2.4**

**Resolution No. MMWTWG-2022-17**

**Title: Setback Recommendation**

**Date: Thursday, April 14, 2022**

**Moved by: Bill Palmer - Citizen - Municipality of Arran-Elderslie**

**Seconded by: Bob Purcell - Mayor - Municipality of Dutton Dunwich**

To address concerns related to noise and the public safety of citizens, the Multi Municipal Wind Turbine Working Group recommends that the following setbacks from wind turbines should be adopted in each municipality:

1. 2000 metres from any wind turbine and any noise receptor, including homes, schools, places of worship, and locations where citizens go for relaxation, such as parks and community centres.
2. 1200 metres from any wind turbine and the lot line of any non-participating citizen, or a place where a citizen can access, such as public roadways, or waterways.

Further, that the Recording Secretary is empowered to prepare a letter to all municipalities in Ontario and the responsible Ministries, (Ministry of the Environment Conservation and Parks, and Ministry of Municipal Affairs) to be signed by the chair of the MMWTWG for immediate release.

**CARRIED**

Through changes made to the Planning Act in 2019, the province returned powers to municipalities to ensure that they have the final say on energy projects in their community. Proponents of new projects need to confirm that their project is permitted by the municipalities' zoning bylaws. Now that there are reports that sites are being sought for new wind turbines, it is timely that municipalities review the provisions in their zoning bylaws and update them as appropriate.

Key elements in zoning bylaws are setbacks between activities. While experience with the existing wind turbine projects in Ontario and changes in other jurisdictions indicate that the current provincial setbacks are inadequate to protect health of nearby residents. Municipalities are free to establish their own setbacks used in local bylaws. It is in this context that the MMWTWG is providing these recommendations to your municipality.

Attached is a summary of information related to setbacks. It includes a review of different setbacks based on a review by the Polish Public Institute of Health as well as information on setbacks used in other jurisdictions. The 2000 m setback from noise receptors is designed to provide protection from audible noise as well as low frequency noise and infrasound which travels greater distances that could occur from multiple turbines permitted by the current setback of 550 metres. Similarly, although 1200 metres may be a larger distance than we have observed significant pieces of blades travel from the towers, it provides a buffer to give protection from fire, or shadow flicker, that can cause problems further than blade pieces fall.

The Multi-Municipal Wind Turbine Working Group invites the participation of all municipalities across Ontario. To obtain details regarding the group's mandates, Terms of Reference and how to become a Member, please reach out to our Recording Secretary, Julie Hamilton at [deputyclerk@arran-elderslie.ca](mailto:deputyclerk@arran-elderslie.ca). Size in numbers provides a louder voice to be heard!

Warmest Regards,  
On behalf of the Chair, Tom Allwood



Julie Hamilton, Recording Secretary  
Deputy Clerk  
Municipality of Arran-Elderslie,  
1925 Bruce Road 10, PO Box 70  
Chesley, ON N0G 1L0  
519-363-3039 ext. 105  
[deputyclerk@arran-elderslie.ca](mailto:deputyclerk@arran-elderslie.ca)

# Setback Information

## Current Ontario Rules – Regulation 359/09

Receptors	550 metres	Audible noise only based on 40 dBA
Property Lines	Blade length plus 10 metres	Typically 60 metres

## Polish Public Health Institute Review

Audible Noise	.5 to .7 km	No adjustments for pulsing/tonal quality
Total Noise	1.0 to 3 km	Includes low frequency noise & pulsing/tonal adjustments
Shadow Flicker	1.2 to 2.1 km	Depends on height of turbine
Ice Throw	.5 to .8 km	Fragments of ice thrown from blades
Turbine Failure	.5 to 1.4 km	Potential distance for blade fragments

# Examples of Setbacks

Jurisdiction	Set-back	Comments
Dutton-Dunwich, ON	2,000 M	To receptors
Mason County, Kentucky	1,600 M	To property line
Caratunk County, Maine	2,414 M	To property line
Wyoming	1,110 M	5.5 X height to property line
Bavaria, Germany	2,073 M	10 X hub height plus blade length
Sachsen, Germany	1,380 M	10 X hub height
Northern Ireland	1,386 M	10 X rotor diameter
Poland	2,073 M	10 X hub height plus blade length



**Solicitor General**

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132-2022-1423  
**By email**

April 22, 2022

Dear Heads of Council:

As part of the province’s commitment to review and update regulations under the *Provincial Animal Welfare Services Act, 2019* (PAWS Act) to keep animals safe, Ontario has been reviewing the existing standards of care for dogs that live outdoors under the PAWS Act.

On January 21, 2022, the Ministry of the Solicitor General posted a consultation summary of the proposed updated standards on the Ontario Regulatory Registry. The posting was open for public comment until March 7, 2022.

I am happy to notify you that the updated standards of care for outdoor dogs were filed as an amendment to Ontario Regulation 444/19 (Standards of Care and Administrative Requirements) on April 19, 2022. The amending regulation can be read by visiting [Ontario e-Laws](#). The updates will also appear on the [Ontario e-Laws page for Ontario Regulation 444/19](#) shortly.

The updated standards will come into force on **July 1, 2022**.

The updated standards are based on stakeholder and public feedback, jurisdictional reviews, academic literature and other published information as well as expert technical advice from veterinarian care, animal sheltering, industry, animal advocacy, enforcement and subject matter experts.

The updated standards replace the previous standards of care for dogs that live outdoors under the PAWS Act and create more comprehensive requirements related to:

- **General care** – including access to shade, food and water, grooming and nail care, and health and welfare maintenance.
- **Outdoor dog shelter** – including when an outdoor dog shelter is required (with exceptions for livestock guardian dogs and dogs that have access to a structure housing livestock), as well as design features and size-related specifications for an outdoor dog shelter.
- **Use of tethering** – including when dogs cannot be tethered, the safe usage of tethers, minimum space requirements when a dog is tethered, and maximum time a dog can spend on a tether (with limited exceptions).
- **Use of housing pens** – including the use of housing pens, minimum housing pen size and restrictions on outdoor dogs that can be penned together (with limited exceptions).

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- **Tethering and housing pen containment area** – including adequate cleaning and sanitation, as well as features to support the physical comfort and welfare of a dog while they are contained outdoors.

Please refer to the attached fact sheet as well as the Frequently Asked Questions (FAQs) for more information. We welcome you to share the link to the regulation, fact sheet and FAQs with others who may be interested in learning more about the updates.

Please note, the updated standards will not impose any new requirements on municipal by-law enforcement departments. Animal Welfare Services, a branch within the ministry, is the primary body responsible for the enforcement of the PAWS Act and its regulations.

In the event of a conflict between a municipal by-law and the updated standards, section 67 of the PAWS Act continues to apply. Section 67 of the PAWS Act specifies that if there is a conflict between a provision of the PAWS Act or its regulations and a municipal by-law related to the welfare of animals or the prevention of cruelty to animals, the provision that provides the greater protection to animals prevails.

As a next step, the ministry will develop a guidance document that will help impacted owners and custodians understand the updated standards of care and set out additional recommended best practices to assist in meeting the new requirements.

We remain committed to ensuring that appropriate and effective measures are in place to provide animals with the protections they deserve. These updated standards of care will help ensure the welfare, health and safety of outdoor dogs in Ontario.

Sincerely,



Sylvia Jones  
Solicitor General

Enclosures

**Solicitor General**

Office of the Solicitor General

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132-2021-4811  
**By email**

May 2, 2022

Her Worship Beth West  
Mayor  
Township of Plummer Additional  
38 Railway Crescent, Rural Road 2  
Bruce Mines ON P0R 1C0  
[bethwest@xplornet.com](mailto:bethwest@xplornet.com)

Dear Mayor West:

Thank you for completing the community safety and well-being (CSWB) plan for Central Algoma.

The *Central Algoma: Community Safety and Well-Being Plan* demonstrates leadership and commitment to proactively addressing crime and complex social issues facing your community. To this end, I would like to commend the joint efforts of the Township of Plummer Additional, Town of Bruce Mines, Township of Hilton, Village of Hilton Beach, Township of Jocelyn, Township of Johnson, Township of St. Joseph, Township of Tarbutt, and your multi-sectoral partners for your collaborative efforts on the development of a comprehensive plan that will target local priority risks such as mental wellness and substance use/addiction, and community safety and crime prevention through the implementation of your identified programs and strategies. As you are demonstrating, it is by working together that we can truly make our communities safer and healthier.

The positive impacts of CSWB planning are clear. Through this collaborative planning process, communities can ensure better coordination between police services and community partners. Your CSWB plan will allow for appropriate crisis response and proactive programs that address local risks and improve the social determinants of health such as education, housing, and mental services. This type of planning can also lead to improvements in service delivery across multiple sectors, benefitting everyone in the community.

Further, by engaging in this holistic approach to CSWB planning, communities can ensure that those in need receive the correct response by the appropriate service provider in a timely manner. In so doing, this will alleviate the long-term reliance on the criminal justice system and the financial burden of crime on society.

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Throughout the implementation of your CSWB plan, it will be essential to measure outcomes on an ongoing basis in order to determine progress on addressing local priority risks. Over time, priorities may change as improvements are made to reduce identified risks in the community. Therefore, it will be important to regularly monitor and update your CSWB plan to ensure that the plan continues to be reflective of the needs of the community.

As we move forward with CSWB planning in Ontario, I want to thank you for your continued support and ongoing efforts in helping to build safer, stronger communities in Ontario.

Sincerely,



Sylvia Jones  
Solicitor General

c: Her Worship Lory Patteri  
Mayor  
Town of Bruce Mines

His Worship Rodney Wood  
Reeve  
Township of Hilton

His Worship Robert Hope  
Mayor  
Village of Hilton Beach

His Worship Mark Henderson  
Reeve  
Township of Jocelyn

His Worship Blaine Mersereau  
Mayor  
Township of Johnson

His Worship Joseph Wildman  
Mayor  
Township of St. Joseph



**Office of the City Clerk**

Matthew Trennum  
905-227-6613 ext. 226  
matthew.trennum@thorold.ca

**City of Thorold**

3540 Schmon Parkway P.O. Box. 1044  
Thorold, ON L2V 4A7

May 4, 2022

Sent *ELECTRONICALLY*

**Re: City of Thorold Resolution – Russian Sanctions**

At its meeting held on May 3<sup>rd</sup>, 2022, Thorold City Council adopted the following resolution respecting Russian Sanctions:

**WHEREAS** the country of Ukraine has experienced a premeditated and unprovoked invasion by Russia;

**WHEREAS** silence is complicity;

**WHEREAS** Canada imports hundreds of millions of dollars' worth of goods from Russia each year; and

**WHEREAS** negative financial impacts upon a country can be used as a means to deter further conflict.

**NOW THEREFORE BE IT RESOLVED:**

1. That the Correspondence from the Town of Gravenhurst regarding sanctions on Russia be received for information;
2. That the City of Thorold unequivocally denounces Russia's unjustifiable war against Ukraine;
3. That the City of Thorold supports the sanctions which the Federal government of Canada has thus far imposed on Russia;
4. That effective immediately and until a time when the sovereignty of Ukraine is once again unchallenged, the City of Thorold will:
  1. Not purchase any products (i.e. plywood, fertilizer, steel, furniture or machinery) which can be easily traced to have originated from Russia; and
  2. Insist that any future contracts for services for the City of Thorold abide by these same limitations within our municipality;

5. That upon confirmation that the Belarusian military is engaged within Ukraine that the City of Thorold apply these limitations upon goods from that country as well; and
6. That this decision of Thorold City Council be forwarded to all other municipalities within Ontario requesting they enact similar measures so that as a united front we can make a noticeable difference.

Yours truly,

A handwritten signature in cursive script, appearing to read "Matthew Trennum".

Matthew Trennum  
City Clerk

cc: Manoj Dilwaria, CAO  
All Ontario Municipalities